

Overview

- General Background
- Fund Accounting
- Obligation Date
- Agency Financial Reporting Package (AFRP)
- Types of Transaction
 - Accounts Receivable
 - Accounts Payable
 - General Ledger Journal Entries
- **GASB Statements**
- Sole Custody
- Reporting Tools
- Summary/Questions/Comments



Bureau Responsibilities

- Cash Basis Monthly Report on State Funds
- Cash Basis Annual Report on State Funds
- Interim GAAP Financial Statements
- Chapter 551 Functional Reporting
- Comprehensive Annual Financial Report (CAFR)
- Financial Condition Report (FCR)
- Five Year Comparative Financial Statements
- Schedule of Expenditures of Federal Awards
- LGAC and Oil Spill Fund Financial Statements
- Implementation of GASB Standards
- Reconcile SFS Ledgers and Submodules



What is Cash Reporting?

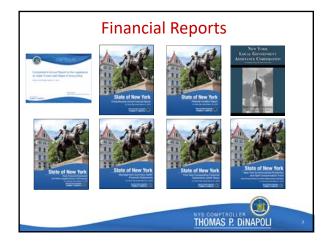
- State Finance Law Article 2, Section 8(9)
 - Submit monthly report by the 15th of the following month
 - Submit annual report to Legislature by July 29th
- Annual and monthly statements to the Legislature
 - Based on recorded Cash Ledger transactions
 - Adjusted for reclass entries and any posting errors identified during the reporting process
- Posted to OSC website each month
 - http://www.osc.state.ny.us/finance/cbr.htm



What is GAAP Financial Reporting?

- Generally Accepted Accounting Principles (GAAP)
- Chapter 405 of the Laws of 1981
 - Report to Legislature MUST be completed by July 29th
- Chapter 551 of the Laws of 1989
 - Report reconciles receipts to revenue and disbursements to expenditures by department and major function
- Accounting Basis
 - Cash Basis Reporting (pre-1982)
 - Modified Accrual (Fund Accounting)
 - Full Accrual (GASB 34)





Definitions

- GASB Governmental Accounting Standards Board
- GFOA Government Finance Officers Association
- AFRP Agency Financial Reporting Package
- Certificate of Achievement for Excellence in Financial Reporting



Fund Accounting



What is a Fund?

A fiscal and accounting entity with a self balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances which are segregated for the purpose of carrying on specific activities.



Difference in Basis of Accounting

| | Cash | Modified Accrual | Accrual |
|---------------|------------------------------|---------------------------------------|------------------------------------|
| Definition | Recognizes increases and | Recognizes increases and | Recognizes increases and |
| | decreases in financial | decreases in financial resources | decreases in economic resources |
| | resources only to the extent | only to the extent they reflect near- | as soon as the underlying event |
| | that cash is received or | term inflows or outflows of cash. | or transaction occurs. |
| | payment is made. | | |
| Receipts | Recognized when resources | | |
| | are received. | | |
| Revenues | | Recognized when earned as long as | Recognized as soon as earned. |
| | | they are collectible within the | |
| | | period or soon enough afterwards | |
| | | to be used to pay liabilities of the | |
| | | current period (available). | |
| Disbursements | Recognized when payments | | |
| | are made. | | |
| Expenditures | | Recognized when payment is due | |
| | | or satisfied with expendable | |
| | | available financial resources. | |
| Expenses | | | Recognized as soon as liability is |
| | | | incurred. |



Difference in Basis of Accounting

| | Cash | Modified Accrual | Accrual |
|---------------|------------------------------|--------------------------------------|---------------------------------|
| Taxes | Recorded by the State only | Recorded by the State when cash | The State records all revenues |
| | when cash is either received | will either be received or disbursed | and refunds for taxes. |
| | or disbursed. | within one year of the statement | |
| | | issue date. Example: April 15th | |
| Bond Issuance | Recorded by the State as an | Recorded by the State as an Other | The State records all General |
| | Other Financing Source at | Financing Source at the time the | Obligation Debt outstanding as |
| | the time the bonds are | bonds are issued. | Bonds Payable. |
| | issued. | | |
| Bond | Recorded by the State as | Recorded by the State as Debt | Record principal payments as a |
| Repayment | Debt Service disbursement | Service expenditure at the time the | reduction of Bonds Payable and |
| | at the time the payment is | payment is due. | interest payments as an expense |
| | made. | | |



Fund Categories

Governmental

- Generally does not match resources to uses
- Use current financial resources measurement focus and modified accrual basis of accounting

Proprietary

- Match revenues to expenses
- Use economic resources measurement focus and accrual basis of accounting

Fiduciary

- Government holds assets as a trustee or agent
- Cannot be used to support programs
- Use economic resources measurement focus and accrual basis of accounting

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Why is Financial Reporting Important?

- Recognize the true financial position and condition of the State, and reports the condition to the taxpayers
- GAAP financial statements present timely modified accrual and full accrual-based financial statements to the public, bond rating agencies, investment banks, etc
- Enable comparability with other states and over a period of time



Statistical Information

Budgetary Information

CAFR

Public Authorities

State and Local Retirement System

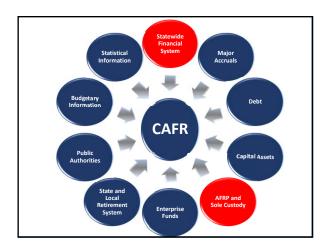
Enterprise Funds

Statewide Financial System Major Accruals

Capital Assets

AFRP and Sole Custody







Obligation Date



Obligation Date

Required dates for various transactions in SFS

- Budget Date
 - Controls the budget period in which the transaction will be processed in the Commitment Control Ledger(s).
 - Must be in an open budget period.
- Accounting Date
 - Date the transaction is entered (i.e. the current date) into the SFS.
 - Controls the accounting period and fiscal year in which the transaction is recorded in the Modified Accrual Ledger.
- Obligation Date

 - The primary date used for the accrual and modified accrual bases of accounting and reporting.

 The date goods were received or services were completed and the State incurred a liability (accounts payable) or the date goods or services were provided by the State that resulted in a claim for collection from the State (accounts receivable).

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Obligation Date

Voucher Example:

- An agency receives an invoice on April 15, 2019 from a consultant who performed services for the agency from January 1, 2019 – March 31, 2019. Payment is due on May 15, 2019.
 - Accounting Date = Date recorded in SFS (April)
 - Obligation Date = March 31, 2019
- The following transactions will be recorded in FY 2019-20 \$XXX Expenditure

Accounts Payable

\$XXX



Obligation Date

Automated Accrual Process

- The Automated Accrual process is designed to generate the desired accrual accounting entries for modified accrual reporting.
- Accrual journal entries will be generated as needed (quarterly). This
 entry will use the obligation date to identify accounting entries that
 should be reflected in the prior period.
- The Accrual journal entries will post the transaction to the prior period (March) and will reverse in the current period (April). This reversal will effectively negate the accounting in the current period.
- The cash disbursement will still be recorded in the current period (April).



Obligation Date

Accrual Process example:

- An agency receives an invoice on April 15, 2019 from a consultant who performed services for the agency from January 1, 2019 – March 31, 2019. Payment is due on May 15, 2019.
 - Accounting Date = Date recorded in SFS (April)
 - Obligation Date = March 31, 2019
- The Accrual journal entry will be recorded in FY 2018-19

Expenditure \$XXX

Accounts Payable \$XXX

• The Accrual journal entry will reverse in FY 2019-20 Accounts Payable \$XXX

Expenditure \$XXX



Obligation Date

Obligation Date Examples

- Goods and Services
 - Date goods were received or services were performed (last day).
 - Payments made pursuant to a contract use date specified in the contract.
- Prepayments (insurance, subscriptions, maintenance contracts, and rent)
 - Date indicated on a payment schedule in a contract or agreement.
 - If no payment schedule, the first day the service begins.
 Example: Rent = 1st of the month.
- Grant Payments
- Grant Payments
 - If requirements date that the grantee fulfilled all requirements.
 - If no requirements date determined by program legislation, or when DOB authorizes the payment.



AFRP

Agency Financial Reporting Package



Agency Financial Reporting Package

Agency Financial Reporting Package

- Gathers information outside of the Statewide Financial System (SFS)
- Collects information from approximately 215 State agencies
- Used for annual and interim reporting
- · Agency uses an online system



Agency Financial Reporting Package

Business Service Center (BSC) Communication to Agencies

- Services provided to client agencies <u>do not</u> extend to financial reporting. Agencies are still responsible for completing the AFRP.
- Agencies completing the AFRP should contact the BSC at least one week in advance of the date the information is needed for reporting to request, as applicable, in-process work that will impact reported information in the AFRP.
- Information includes:
 - Invoices received but not yet entered or approved by OSC
 - Billings collected but not yet processed
- Agencies still need to consider internal work to ensure reporting is complete



TRANSACTIONS

Accounts Receivable
Accounts Payable
GL Journal Entries



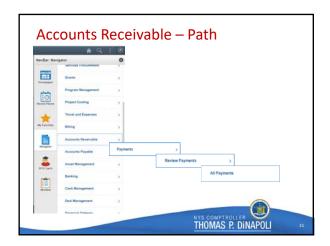
Accounts Receivable

What is an Accounts Receivable?

- The amount you have the right to collect because you sold goods or services to a customer.
- Refers to the outstanding invoices or money that is owed from customers.
- It is the legal obligation for the customer to remit cash.

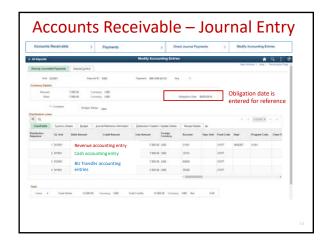


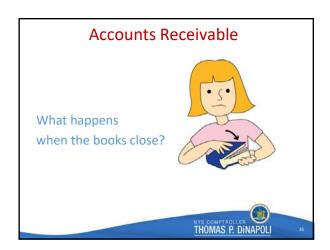
How is it recorded? Proces Customer Payments AR Direct Deposit is created in SFS by agency. The Creation Date is the accounting date on the deposit. Two entries are created in the Modified Accrual Ledger. The Date Posted is the date OSC approves the AR Direct Deposit.





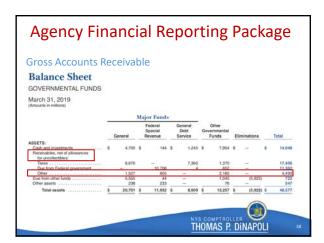


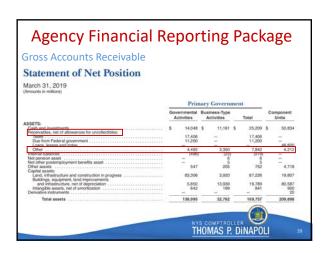




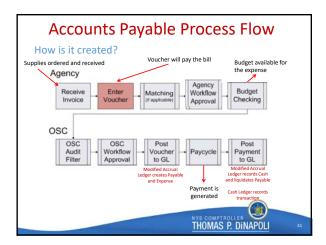
| Agency Financial Reporting Package |
|---|
| Gross Accounts Receivable Receivables exist when revenues are owed to the State, but cash is not received and recorded in SFS before March 31 st Classified as current and long-term receivables Approximately 40 agencies and approximately \$993 million recorded for March 31, 2019 Details reported in Note 4 |
| NYS COMPTROLLER THOMAS P. DINAPOLI 36 |

| | New York State Office of the State Comptroller Thomas P. Dilapoli, State Comptroller |
|---|---|
| ogsif Main Menu Selection of Agency). | 2019 Agency Financial Reporting Package |
| VERP. Main, Page | Reporting for Agency: 3050386 Office of the State Comptroller |
| Macellaneoux Accounts Hacellaneoux Account Macellaneoux Account Lobbless Hacellaneoux Account Hacellaneoux Account Lobbless Hacellaneoux Account Lobbless | Miscellaneous Accounts Receivable Miscellaneous Accounts Receivable Form If your agency has nothing to report for this section, please return to the AFRP Main Page and click on the appropriate box in the table. Miscellaneous accounts receivable are reported to OSC electronically by clicking on the first above. Receivables are claims against an individual, private or non-profit organization or commercial entity, generally artising from goods, services, revenue contracts, permit or learning privileges or practises imposed by State agencies. Receivable items that need got be reported are as follows: - amounts due from the Federal government - patient receivables - amounts due from the State funds - taxes receivable. Please complets the electronic form listing all funds for which your agency collects receivables all sumb to July 25, 2019. If you have any ousetions, please contact. |

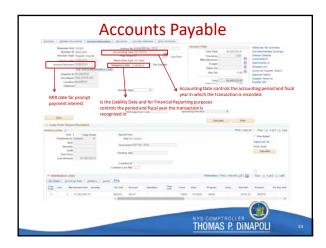


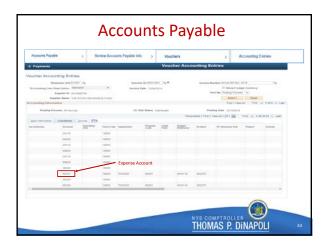


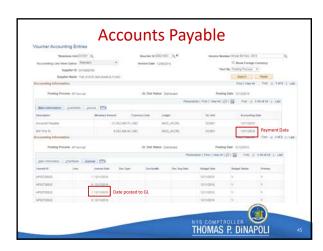
Accounts Payable: What is an Accounts Payable? The amount owed because of a purchase of goods or services from a supplier or vendor. You received the goods or services and have not paid the vendor or supplier. Entity's obligation to pay off debt.

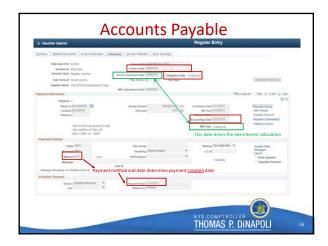


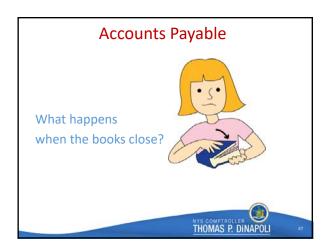






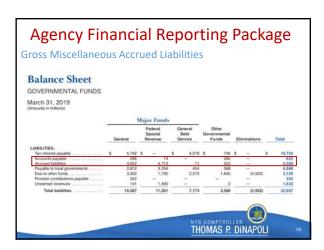


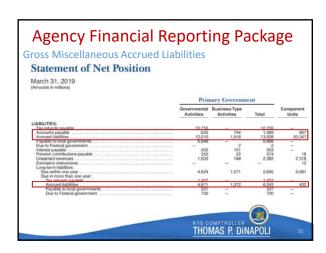






| | New York State Office of the State Comptroller homas P. Dillagoli, State Comptroller |
|--|--|
| Logoff Main Menu (Selection of Agency) | 2019 Agency Financial Reporting Package |
| AFRIP Main Page Macellaneoux Accounts Rocalineoux Accounts Associated Liabilities Estimated Liabilities Local Assistance Account Liabilities | Reporting for Agency, 3050380 Office of the State Comptioner Miscellaneous Accrued Liabilities. Miscellaneous Accrued Liabilities. Form If your agency has nothing to report for this section, please return to the AFRP Main. Page and click on the appropriate box in the table. To ensure that Miscellaneous Accrued Liabilities are properly reported, all material (significant) faibilities incrured as of Jima 50, 2019 must be reported. Liabilities exist when goods and/or services are received prior to June 30, 2019 and HAVE NOT been previously reported to OSC or are not expected to be proted (jouchers, asterdad or |
| | bullstaded with an obligation date of June 30, 2019 or earlier) into the Statewide Financial System by July 26, 2019. A property of the Statewide Financial System by July 26, 2019. A property of the Statewide Statewide An example of material significant) liabilities may be goods which were received by your approp prior to June 30, 2019. The liability has been incurred but because there might have been some dispute that was not resolved by July 36, 2019, it was not entered into the Statewide Financial System by that date. Materiality is defined as aggregated liabilities greater than or equal to \$50,000. Please complete the electronic form sisting all funds with unresported liabilities which meet the previously stated thresholds by clicking on the link above and submit by July \$6, 2019. Why one amy greatering, please contact Steaty Myris at \$1519. 474-3837 or |





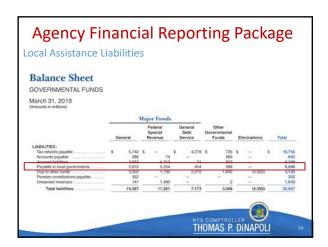
Agency Financial Reporting Package

Local Assistance Liabilities

- Local assistance liabilities exist when the required services have been provided or contractual requirements have been met.
- Reported when the liability is not entered into SFS by April 30th
- Details are reported in Note 8



Local Assistance Accrued Liabilities New York Sales (Pince of the State Comptrolle) Sales and All Annual Annual



| Agency Financial Re | port | ing Pa | acka | ge |
|---|----------------------------------|-----------------------------|------------------------------------|--------------------|
| Statement of Net Position | | | | |
| March 31, 2019 (Amounts in millions) | | | | |
| | Prin | nary Governm | ent | |
| | Governmental Activities | Business-Type Activities | Total | Component Units |
| LIABILITIES: Tax refunds payable Accounts payable Account liebilities Payable to local governments | 10,755 625 12,010 6,888 | - 744 1,918 | 10,755 1,369 13,928 6,888 | - 607 20.347 |
| Poylate to Ocal government Dut to Fooral government Pension conflictions payable Unalized revenue Delivative instruments Long-term liabilities: | 202 352 1,633 | 151 22 749 | 353 374 2,382 | 2,518 12 |
| Due within one year. Due in more than one year: | 4,624 | 1,071 | 5,695 | 9,681 |
| Tax refunds payable Accrued liabilities | 1,207 | 1,372 | 1,207 | - 430 |
| Payable to local governments Due to Federal government | 337 | | 337 700 | = |
| Accord labeller Person to local powernests User to record government User to record government | 937 700 | | 337 | |

Agency Financial Reporting Package

Other Agency Financial Reporting Package areas?

- Compensated Absences
- Patient/Client Revenue Receivables
- External Reports
- Contingencies Questionnaire
- EDP & Telecommunication Equipment Lease Commitments
- Landfill Survey
- Pollution Remediation Obligations



Agency Financial Reporting Package

Compensated Absences

- Reports the liability owed by the State for employees' accumulated annual leave
- Over 4,000 employees and approximately \$925 million for March 31, 2019
- Reported in accrued liabilities on the Statement of Net Position
- Details reported in Note 1k



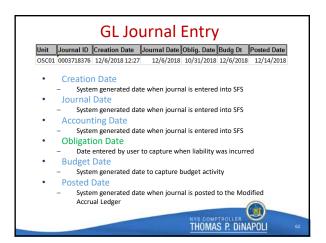
Agency Financial Reporting Package Contingencies Represents a condition, situation or circumstance involving a possible loss Examples are: audit disallowance, adverse litigation, claims or assessments Information is compared to open cases with the Attorney General's Office Details reported in Notes 10 or 11

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What is a General Ledger Entry? • Move cash between funds. • Correct transactions recorded with the wrong coding. • Move revenue and/or expenditures to the correct fund. • Record transfers created in the current year's budget or per State Finance Law.









GASB Statements



Current GASB Statements

In 2019

- GASB 75 Accounting and Financial Reporting for Post Employment Benefits other than Pensions
 GASB 85 Omnibus 2017
 GASB 85 Omnibus 2017
- GASB 86 Certain Debt Extinguishment Issues

In 2020

- GASB 83 Certain Asset Retirement Obligations
- GASB 84 Fiduciary Activities
- GASB 88 Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements
- GASB 90 Majority Equity Interests an amendment of GASB Statements No. 14 and No. 61

In 2021

- GASB 87 Leases
- GASB 89 Accounting for Interest Cost Incurred before the End of a Construction Period



GASB Statement 84 - Fiduciary Activities

- The Statement provides clarification on the following matters:
 - Establishment of criteria that should be used to identify fiduciary activities.
 - · Reporting fiduciary activities.
 - Requirements for recognizing a liability in a fiduciary fund when the government disburses fiduciary funds and what constitutes a government disbursement.
- · Identifying Fiduciary Activities
 - Fiduciary Component Units
 - Pension and OPEB Arrangements that are Not Component Units
 - · Other Fiduciary Assets



GASB Statement 84 – Fiduciary Activities Chart 1A—Flowchart for Evaluating and Reporting Potential Fiduciary Activities THOMAS P. DINAPOLI

GASB Statement 84 - Fiduciary Activities

- Control of Assets

 - Has the ability to direct the use, exchange, or employment of the assets in a manner that provides benefits to the specified or intended recipients.
- Own Source Revenue
 Revenues that are generated by a government itself. They include exchange and exchange-like revenues and investment earnings. Derived tax revenues and imposed non-exchange revenues also are included.
- Administrative Involvement
 - Monitors compliance with the requirements of the activity that are established by the government or by a resource provider that does not receive the direct benefits of the activity, or
 Determines eligible expenditures that are established by the government or by a resource provider that does not receive the direct benefits of the activity, or

 - Has the ability to exercise discretion over how assets are allocated.



GASB Statement 87 – Leases

- This Statement establishes new standards of accounting and financial reporting for leases by lessees and lessors.
 - Changes single model for lease accounting
 - No longer a distinction between Capital and Operating Leases
- Lease Definition
 - A contract that conveys control of the right to use another entity's nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transaction.
 - · Common nonfinancial assets:
 - Land
 - Buildings
 - Vehicles
 - Equipment



GASB Statement 87 – Leases

- Current Method for Reporting Leases (Pre-GASB 87)
 - Operating Leases Note disclosure
 - Capital Leases Liability reported on government-wide financial statements
- New Method for Reporting Leases (GASB 87)
 - Recognize an intangible (right-to-use) lease asset equal to the value of the lease liability
 - Amortize asset over the shorter of useful life of the underlying leased asset or lease term.
 - Recognize a lease liability equal to the present value of future lease payments expected to be made during the lease term
 - Reduce liability for actual lease payments, less amounts for interest expense.



GASB Statement 87 – Leases

- The State will be required to report certain lease liabilities that currently are not reported, and will need to meet new footnote disclosure requirements.
- If your agency has leases and/or other contracts, the State will be required to report them as leases in the annual financial statements beginning in the 2020-2021 fiscal year.
- Please take the time to familiarize yourself with GASB Statement No. 87, which is available on the GASB website https://www.gasb.org.
- We will have guidance to share as we continue our implementation efforts. We have begun our outreach to State agencies.



Sole Custody



What is a Sole Custody Account?

- Bank accounts held outside of the State Treasury in the sole custody of a State official.
- Maintained by agencies for revenue collection and other authorized sole custody purposes.



Sole Custody Accounts

For the fiscal year ended March 31, 2019, New York State Sole Custody Funds and Accounts reported on a cash-basis totaled \$39.7 billion.

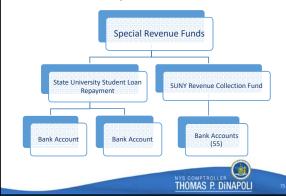
CASH AND
INVESTMENT
BALANCES
APRIL 1, 2018

S 38,993,706,599 \$ 215,368,337,448 \$ 214,708,899,494



NYS COMPTROLLER THOMAS P. DINAPOLI

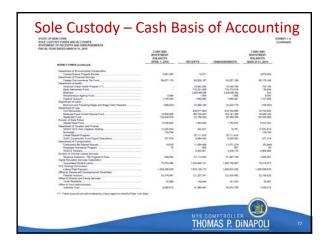
Sole Custody Funds vs. Accounts

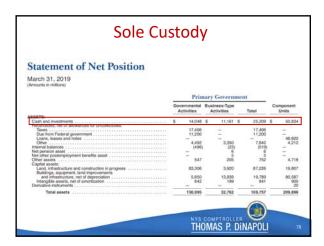


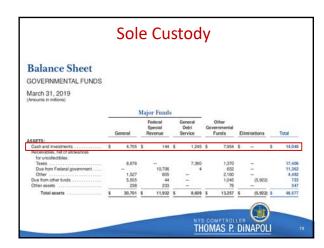
Annual Reporting Requirements

- State Finance Law (SFL) §8 requires that the Comptroller "keep, audit and state all accounts in which the state is interested, and keep accurate and proper books, showing their conditions at all times."
- SFL §116 requires public officers/agencies to provide statements for accounts maintained on the State's behalf.
- Information is collected in an online system annually.
- Used to generate New York State's required financial statements on a cash-basis and in accordance with GAAP.













Account Information

Agencies are asked to verify/update information on sole custody accounts, including the following:

- Account Name
- Bank Name
- Type of Account
- Account Number
- Statutory Reference
- Purpose of Account
- Revenue Source
- Type of Disbursements



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1. Revenue deposits/disbursements from other Sole Custody accounts 1. Revenues/disbursements paid from one sole custody account to another (including amounts in the custody of another agency). 2. Deposits from State Treasury/Disbursements to the Treasury 1. Any revenues paid from a joint custody account (e.g. the General Fund) to a Sole Custody Account or from a sole custody account to a joint custody account. 1. includes funding and sweeps by OSC's cash management unit. 2. Deposits/disbursements should be separately listed by SFS fund number - should be the initial fund of the sweep or funding. 3. Other Deposits/Disbursements (not included above) 1. Other revenues include interest, fees, fines, etc. 2. Other disbursements include refunds, personal expenses of inmates and patients, etc.

Composition of Account Balance The ending balance is comprised of three components: OSC Sole Custody Balance • Book balance at the bank. OSC Sole Custody Balance • Cash invested in the Short-Term Investment Pool (STIP). • Fund numbers start with "?". • Equals the fund's ending balance on the NYGL0219 report for March 31st of the current fiscal year. NYS COMPTROLLER THOMAS P. DINAPOLI

Additional Agency Responsibilities

- Monthly bank account reconciliations
- Recordkeeping
- Escheatment of uncashed checks



Bank Reconciliations

- Sole custody bank accounts must be reconciled (by the custodial agency) on a monthly basis.
- Reconciliations should be completed within 5 to 7 days after month-end and reviewed by management.
- Documentation of reconciliation and review must be retained.



Bank Rec Components

| Bank Balance at Month End | \$1,000.00 | | |
|---------------------------|------------|--|--|
| + Deposits in transit | 50.00 | | |
| - Outstanding checks | 100.00 | | |
| +/- Other adjustments | 20.00 | | |
| Reconciled Bank Balance | \$ 970.00 | | |



Escheatment

- State Finance Law, §102 and Abandoned Property Law, §1315 generally require checks uncashed for more than one year from the date of issuance be escheated and paid into the Abandoned Property Fund.
- Pursuant to Abandoned Property Law, §1422 State agencies are also required to meet certain payee notification requirements.
 See Operational Advisory 8 – State Check Outreach for more information:

 $\underline{\text{https://www.osc.state.ny.us/agencies/operational advisories/index.htm}}$



Common Sole Custody Questions

Q: What if my beginning balance is wrong?

A: The beginning balance cannot be changed. Please adjust revenues or disbursements to account for the error and make note of the adjustment in the notes section.

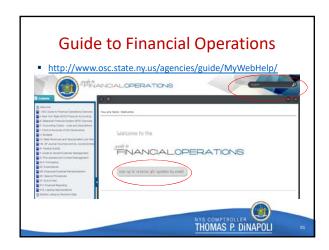
Q: Do I have to file a sole custody account for an account that was closed?

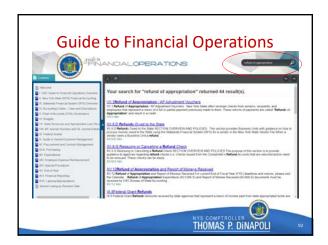
A: Reports must be filed for an account that was closed in the fiscal year being reported. A sole custody account cannot be closed in our database if the ending balance is not zero. If you did not mark that an account was closed on a prior year's sole custody report, it will remain open in the database and you must file a sole custody report.

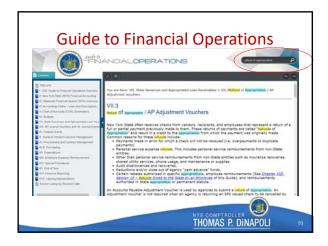


GFO Guide to Financial Operations





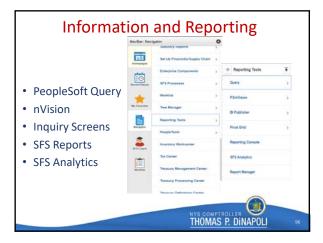




Guide to Financial Operations Helpful Sections Accounts Receivable: • XVI. Financial Reporting > 4. Accounting Policies and Principles Applicable to Agencies > D. Receivables Other Than Income Taxes and Federal Grants Accounts payable: • VIII. AP Journal Vouchers & GL Journal Entries > 1. AP Journal Vouchers & GL Journal Entries Overview > A. Accounts Payable Journal Vouchers Obligation Date: • XIV. Special Procedures > 2. Obligation, Accounting and Budget Dates Sole Custody: • XIV. Special Procedures > 4. Agency Bank Accounts > C. Bank Account Reporting and Reconciliations • XIV. Special Procedures > 1. Outstanding Check Outreach and Escheatment

Reporting Tools





Questions/Comments?

- Questions on Obligation Date, AFRP, Sole Custody Accounts and GASB Statements: finrep@osc.ny.gov
- Questions regarding Cash Advance Accounts should be directed to: cashadvance@osc.ny.gov
- For information about escheatment, please contact the Office of Unclaimed Funds at: <a href="https://www.nysour.nyso

